- 1 UK offshore immigration detention: Why the medical community
- 2 should act now
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7 UK offshore immigration detention: Why the medical community8 should act now

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10 In late September reports emerged that the UK government had been drawing up plans to hold 11 asylum seekers in detention centres overseas. Several news outlets reported on leaked 12 government documents revealing "potential offshoring of asylum processing centres for those 13 using clandestine entry routes to the UK" (1). Locations under consideration include British 14 Overseas Territories as well as Moldova, Morocco, and Papua New Guinea. At this point, the Home Office has given little away, however sources have suggested that the government is 15 16 presently looking at "every option that can stop small boat crossings and fix the asylum system" 17 (2), while other reports suggest that the Home Office has already carried out assessments for 18 an offshore centre on Ascension Island, over 4,000 miles from the UK (2).

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20 The UK's policies of 'non-entrée' are of course nothing new – it has a long history of seeking 21 to prevent the arrival of asylum seekers, not least through its extraterritorial 'juxtaposed 22 controls'. With immigration checks taking place prior to passengers boarding a train or ferry 23 rather than upon arrival in the UK, the UK border has in practice been moved from Dover to 24 seven locations in Belgium and France (Calais, Calais-Fréthun, Dunkirk, Coquelles, Paris, 25 Brussels, and Lille). The juxtaposed arrangements have been heavily criticised by rights groups 26 arguing that this policy, in the absence of means to access the UK asylum system, contributes 27 to a breach of the UK's international legal obligations by "circumventing the right to asylum, 28 and as a result, also the protection against *non-refoulement*."(3)¹. In addition to these controls, 29 within the UK the government has continued to defend its policy of indefinite detention despite 30 being the only European country to have no statutory time limit. The UK's most recent plans, 31 to hold asylum seekers in offshore detention centres would take matters to an entirely new 32 level, raising a range of additional concerns.

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There are already many well-founded reasons to oppose the dangers of detention of asylum seekers. When operated offshore, these dangers – medical, legal and other – only increase, and thus opposition to it is vital; on human rights grounds, for the lack of transparency and accountability that results, for financial and logistical reasons, or because of the simple fact

¹ Also see: https://refugee-rights.eu/wp-content/uploads/2020/11/RRE_PP_NewWaysAccessUKAsylum-2020.pdf

that the UK has the capacity to help. There are also well-founded reasons to oppose offshore
detention on health grounds, with a substantial evidence base that comes from the Australian
experience of offshore detention on which the UK appears to be modelling itself.

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42 While relatively few people seek asylum in Australia, over the last three decades successive 43 Australian governments have implemented increasingly harsh measures aimed at deterring 44 asylum seekers, especially those travelling to Australia by boat. Throughout the Asia-Pacific 45 region, Australia has invested heavily in policies and infrastructure aimed at immobilising 46 asylum seekers and for decades has even turned asylum seeker boats back at sea (4). Arguably 47 the most controversial of these deterrence measures however has been the use of offshore 48 immigration detention. Australia first established offshore detention centres on Manus Island 49 (Papua New Guinea) and Nauru, from 2001 to 2008. This policy was more recently re-50 introduced, and since 2013 boats with asylum seekers bound for Australia have again been sent 51 to Nauru and Papua New Guinea, this time with no chance of resettlement in Australia. 52 Thousands were detained offshore for a number of years and seven years later hundreds still 53 await news about possible third-country resettlement. Investigation and testimony have shed 54 light on riots, physical and sexual abuse (of adults and children) and violence, issues which 55 have persisted for over seven years (5). Australia's offshore asylum policies have been called 56 "cruel, inhuman, or degrading treatment" by the International Criminal Court (6) and "state-57 sanctioned child abuse" by the Australian Medical Association (7). Amnesty International 58 recently concluded that, "The conditions on Nauru - refugees' severe mental anguish, the 59 intentional nature of the system, and the fact that the goal of offshore processing is to intimidate 60 or coerce people to achieve a specific outcome – amounts to torture" (8). Rather than act on 61 these issues and take steps toward a more humane approach, the Australian government has 62 instead dismissed such concerns and attacked critics, insisting that this approach is necessary 63 as a means of deterring others that would otherwise seek Australia's protection.

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Australian healthcare professionals have been central to the day to day function of Australian immigration detention centres and also instrumental in bringing to light the devastating impacts of offshore detention, as well as in opposing the country's offshore asylum policies. Much has been written about healthcare within Australian immigration detention centres, and arguably few contemporary issues have been as vexing for the healthcare community. At the heart of these issues remains the fact that immigration detention is antithetical to health and wellbeing, it violates almost every human rights instrument to which Australia is signatory and is anaffront to the dignity of those who are detained.

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74 While the government has long blocked researchers from accessing detention centres, some 75 recent studies begin to quantify the harms to health in more detail. Médecins Sans Frontières 76 (MSF) 'Indefinite Despair' report, for example, shows that among the 208 refugee and asylum 77 seekers assessed by MSF on Nauru, 62% were diagnosed with moderate to severe depression, 78 25% with an anxiety disorder and 18% with PTSD, among a range of other psychiatric 79 diagnoses (9). For the 74 refugees and asylum seekers seen over time, 15 (20%) remained 80 stable, while 51 (69%) deteriorated and only eight (11%) showed improvement in their daily 81 functioning. More recently, Hedrick et. al. (10) utilised health records to analyse episodes of 82 self-harm between August 2014 and July 2015. Rates of self-harm were found to be 260 per 83 1000 asylum seekers on Nauru, meaning rates of self-harm in offshore detention were up to 84 216 times higher than that seen in the Australian community. Beyond the mental health 85 impacts, offshore immigration detention has also resulted in numerous deficits in the delivery 86 of healthcare. One of the most pressing issues related to offshore detention has been the transfer 87 of those who are unwell to the Australian mainland. That is, the Australian government has 88 long resisted transferring people to Australia for medical treatment, with the government 89 refusing to move suicidal children to the Australian mainland. On a number of occasions this 90 has had fatal consequences, with multiple deaths reported from issues that would have 91 otherwise been preventable (11).

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93 There are lessons that can be taken from the Australian healthcare community in its opposition 94 to offshore detention as well. Recognising that the Australian government has been unmoved 95 by evidence and the harms of these policies, healthcare professionals have been instrumental 96 in bringing to light the devastating health impacts of offshore detention, whistleblowing and 97 even engaging in acts of civil disobedience (5). Such evidence and action have been relatively 98 successful in Australia. While offshore detention remains, a number of small victories can be 99 counted. Children are now no longer detained onshore or on Nauru (12), and many people who 100 needed urgent medical intervention offshore have now been transferred to Australia for 101 treatment (13). In 2018 for example, amid increasingly disturbing reports about the health of 102 detainees offshore, the Australian government passed what became known as the Medevac 103 legislation, a law which strengthened doctors' positions to advocate for those offshore to be 104 transferred. Whilst this legislation was repealed in late 2019, the healthcare community was

instrumental in pushing for its introduction and in resisting its repeal, co-ordinating with
lawyers and placing pressure on the government. During the time Medevac was in force,
hundreds of unwell refugees were transferred to the mainland (11).

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109 Beyond the Australian experience, there are already a number of warning signs closer to home, 110 with the British Medical Association raising concerns about the current immigration detention 111 policies in the UK (14). Likewise, medical organisations including Doctors of the World and Freedom from Torture² have already warned of the health impacts of the detention-like 112 113 conditions in the military barracks already being used to house asylum seekers. Further warning 114 can be found in the UK's current policies, with widely unscrutinised use of UK detention 115 facilities on French soil (15). Whilst these Short-Term Holding Facilities have a 24-hour time 116 limit and are intended only to hold people with incorrect documentation at the border controls 117 in Calais and Dunkirk, the lack of oversight and accountability due to 'lack of jurisdictional 118 clarity', their poor access to healthcare and their relative invisibility, provide an exemplar of 119 the issues that would be encountered in more comprehensive UK detention offshoring. 120 Offshore detention would only exacerbate these issues and Australia's approach should serve 121 as a warning to the UK government and healthcare community alike. While the UK is looking 122 to other countries such as Australia for 'solutions', they also need to look at the consequences 123 of these policies, with offshore detention having a devastating impact on health and wellbeing. 124 The healthcare community should and could take a stand against these policies, which are at 125 best, antithetical to health and at worst a human rights disaster in the making.

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 $^{^{2}\} https://www.doctorsoftheworld.org.uk/wp-content/uploads/2020/11/Letter-on-the-use-of-MoD-sites-as-accommodation_26.11.2020.pdf$

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